## Message Text

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**ACTION EUR-12** 

INFO OCT-01 ISO-00 IO-10 OIC-02 CIAE-00 PM-03 H-02 INR-07

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FM USMISSION NATO
TO SECSTATE WASHDC 2697
SECDEF WASHDC
INFO USNMR SHAPE
USCINCEUR
USLOSACLANT
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SECRET SECTION 1 OF 2 USNATO 3731

E.O. 11652: GDS TAGS: MPOL, NATO

SUBJ: STUDY ON USE OF WARNING TIME - MEETING JULY 10, 1975

REF: USNATO 3626

SUMMARY. AT JULY 10 MEETING ON STUDY OF USE OF WARNING TIME, THE JOINT WORKING GROUP (JWG) DISCUSSED THE TWO DIFFERENT PROPOSALS ON STUDY OBJECTIVES CIRCULATED BY CHAIRMAN HUMPHRRYS AND USNATO. THE JWG AGREED TO SU STUDY PROPOSITIONS WITH MINOR MODIFICATIONS AND TO US RPOPOSAL WHICH ASKS CAPITALS AND NATO MILITARY AUTHORITIES TO IDENTIFY IMPORTANT MEASURES WHICH NATIONS COULD TAKE AT AN EARLY PREPATORY STAGE TO FACILITATE THE LATER IMPLEMENTATION OF THE NATO ALERT SYSTEM. CHAIRMAN TORP REQUESTED THAT JWG REPS OBTAIN FROM CAPITALS AND FROM MAJOR NATO COMMANDERS INFORMATION ON THREE OR FOUR IMPORTANT MEASURES WHICH NATIONS COULD TAKE AT AN EARLY PREPARATORY STAGE TO FACILITATE THE LATER IMPLEMENTATION OF THE NATO ALERT SYSTEM AND NATO CONTIGENCY PLANS. BEGIN UNDER LINE ACTION REQUESTED BY AUGUST 20. END UNDERLINE SELECTION AND DESCRIPTION OF THREE OR FOUR IMPORTANT MEASURES WHICH THE US MIGHT INITIATE AT AN EARLY PREPARATORY SECRET

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STAGE IN PERIODS OF RISING TENSION OR CRISIS. END SUMMARY.

1. AT THE JULY 10 MEETING ON THE STUDY ON THE USE OF WARNING TIME, CHAIRMAN TORP IN HIS OPENING REMARKS SAID THAT HE "HAD

FELT SOMEWHAT FRUSTRATED" AT THE MAY 26 MEETING BECAUSE THE JWG COULD NEITHER AGREE ON THE STUDY OBJECTIVES NOR ON HOW TO PROCEED WITH THE STUDY. HE HOPED THAT AT THIS MEETING THE JWG WOULD MAKE SIGNIFICANT PROGRESS ON THESE TWO ISSUES.

- 2. HE REQUESTED JWG VIEWS ON CO-CHAIRMAN HUMPHREYS' FOUR PROPOSITIONS CONTAIJED IN PARA 4(A), AC/295-DS(75)2. HE NOTED THAT THE US HAD CIRCULATED AN ALTERNATE OUTLINE OF OBJECTIVES AND ASKED US REPS TO ELABORATE ON THESE POINTS DURING THE DISCUSSION OF HUMPHREYS' FOUR PROPOSITIONS.
- 3. FIRST PROPOSITION. USNATO RE (WITKO) SAID HE COULD AGREE
  TO THIS PORPOSITION PROVIDING THE FOCUS IS PLACED ON PREPARATORY MEASURES WHICH NATIONS REPEAT NATIONS COULD TAKE TO
  ENHANCE THEIR POSTURE AND READINESS, AS STATED IN THE TERMS
  OF REFERENCE. SEVERAL OTHER NATIONS SUPPORTED US REP'S
  EMPHASIS ON NATIONAL MEASURES. FRG REP (WELZ) RECOMMENDED SOME
  CAHGES IN LANGUAGE. JWG AGREED TO CHNAGE FIRST PROPOSITION
  TO READ: ANY STUDY TO BE UNDERTAKEN SHOULD RELATE TO THE PROCESS
  BY WHICH NATIONS AND NATO MAKE THE TRANSITION FROM PEACE TO WAR;
  PREPARATORY MEASURES WHICH NATIONS AND NATO COULD TAKE TO ENHANCE
  THEIR POSTURE AND READINESS SHOULD BE TAKEN INTO ACCOUNT."
- 4. SECOND PROPOSITION. THE JWG AGREED THAT THE STUDY SHOULD NTO AIM IN ANY WAY TO MODIFY THE NATO ALERT SYSTEM.
- 5. THIRD PROPOSITION. SHAPE REP (MORSE) SAID THAT STATE ORANGE OF THE NATO ALERT SYSTEM SHOULD NOT BE EXCLUDED FROM THE STUDY SINCE IT MAY INVOLVE UP TO 36 HOURS OF WARNING TIME. UK REP (BEAUMONT) OBJECTED AND REMARKED THAT THE MAIN TASK OF THE JWG IS TO LOOK AT A LONGER PERIOD OF WARNING TIME. THE JWG AGREED WITH UK REP THAT THE STUDY NEED NOT CONCERN ITSELF WITH THE KINDS OF SITUATION ENVISAGED UNDER STATES ORANGE AND SCARLET.
- 6. FOURTH PROPOSITION. USNATO REP OPENED DISCUSSION WITH COM-SECRET

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MENT THAT THE STUDY SHOULD NOT BE RESTRICTED TO WARNING TIME AS DEFINED IN MC 161/75 BUT FOCUS ON THE PERIOD STARTING WHEN NATIONS INITIATE PREPARATORY ACTIVITIES IN RESPONSE TO CHANGES IN NATO AND WARSAW PACT RELATIONS. HE MEPHASIZED THAT DURING A PERIOD OF TENSION OR CRISIS MOST NATIONS WOULD INITIATE PREPARATORY AND DETERRENT ACTIONS PRIOR TO THE PROMULGATION OF AN OFFICIAL NATO WARNING. CHAIRMAN TORP POINTED OUT THAT THERE IS A SIGNIFICANT DIFFERENCE IN THE WARNING TIME DEFINED IN MC 161/75 VIS-A-VIS THE TIME FOCUS OF THE STUDY PROPOSED BY THE US. USDEL REP (HALL) REMINDED JWG THAT THE TERMS OF REFERNEC FOR THE STUDY ON THE USE OF WARNING TIME WERE DEVELOPED PRIOR TO THE DRAFTING OF THE CURRENT DEFINITION OF WARNING TIME IN MC 161/75. HE STRESSED THAT THE STUDY

SHOULD NOT BE RESTRICTED TO THE MC 161/75 DEFINITIONS OF WARNING TIME AND ACCEPTANCE OF THE PHRASE "TIME FOCUS FOR THE STUDY" WOULD AVOID THE IMPLICATIONS THAT WE ARE ATTEMPTING TO CHANGE THE DEFINITIONS IN MC 161/75. CHAIRMAN TORP ASKED THE JWG IF THE STUDY SHOULD BE RESTRICTED TO THE WARNING TIME DEFINED IN MC 161/75 OR THE TIME FOCUS FOR THE STUDY PROPOSED BY THE US. MOST OF THE REPS AGREED TO THE US TIME FOCUS FOR THE STARTING POINT BUT DECIDED THAT IW WAS NOT NECESSARY AT PRESENT TO DEFINE THE ENDING. THE JWG AGREED TO CHANGE THE FOURTH PROPOSITION TO READ AS FOLLOWS: THE JOINT WORKING GROUP IS NOT RESTRICTED TO THE WARNING TIME DEFINED IN MC 161/75 BUT SHOULD FOCUS ON THE PERIOD STARTING WHEN INTELLIGENCE SERVICES IDENTIFY CHANGES IN THE NATO AND WARSAW PACT SITUATION AND NATIONS, BEARING IN MIND THE COUNCIL/DPC CONSULTATION PROCEDURES, INITIATE PREPARATORY ACTIVITIES.

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INFO OCT-01 ISO-00 IO-10 OIC-02 CIAE-00 PM-03 H-02 INR-07

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ACDA-05 TRSE-00 SAJ-01 /076 W

R 121020Z JUL 75
FM USMISSION NATO
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7 CHAIRMAN TORP REQUESTED SHAPE REP TO ELABORATE ON HIS PROPLSAL (PARA 4B, AC 295-DS(75) 2) WHICH CALLS FOR THE JWG TO EXAMINE A SERIES OF SCENARIOS SHOWING HOW THE NATO ALERT SYSTEM IS IMPLEMENTED BY NATIONS IN VARIOUS STAGES AND THE AMOUNT OF TIME REQUIRED TO IMPLEMENT IMPORTANT MEASURES.

SHAPE REP SAID THAT THE NATO ALERT SYSTEM IS THE "PRIMARY TOOL" TO MAKE USE OF WARNING TIME, HOWEVER, SHAPE DID NOT HAVE ADEQUATE DATA ON THE TIME IT WOULD TAKE NATIONS TO IMPLEMENT CERTAIN MEASURES OR GROUPS OF MEASURES IN THE NATO PREPARATION FOR WAR PROCESS. USNATO REP SAID THAT THE JWG'S TASK WOULD NOT BE ASSISTED BY A COMPARISION OF WARSAW PACT PREPARATION TIMES WITH THOSE FOR NATO FORCES SINCE SUCH A COMPARATIVE ANALYSIS IS CONDUCTED B NATO MILITARY AUTHORITIES AND IN CAPITALS. INSTEAD

OF THE SHAPE PROPOSAL, USNATO REP ASKED THE JWG TO CONSIDER ALTERNATE US PROPOSITION WHICH ASKS NATIONAL AUTHORITIES AND NATO MILITARY AUTHORITIES TO IDENTIFY IMPORTANT CIVIL AND MILITARY MEASURES WHICH NATIONS COULD TAKE AT AN EARLY PREPARATORY STAGE TO FACILITATE THE LATER IMPLEMENTATION OF THE NATO ALERT SYSTEM AND NATO CONTINGENCY PLANS.

8. DRAWING ON MOD FOSTERVOLL (NORWAY) STATEMENT AT THE MAY 1975 SECRET

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MINISTERIAL MEETING, ON NORWAY'S RESPONSE TO THE SOVIET NAVAL EXERCISE, USNATO REP POINTED OUT THAT NORWAY HAD TAKEN CERTAIN PRECAUTIONARY ACTIONS SUCH AS FORWARD DEPLOYMENT OF FIGHTER AIRCRAFT AT POKMAK IN FINNMARK, HIGHER READINESS FOR ARMY UNITS PLANNED FOR AIRLIFTING TO NORTH NORWAY, HIGHER READINESS FOR ALL NAVAL UNITS, INCREASED RECONNAISSANCE ACTIVITY, AND CANCELLING LEAVE. AS A STARTING POINT, CHAIRMAN TORP SUGGESTED THAT THE JWG FOLLOW THE US PROPOSAL AND ASK THEIR NATIONAL AUTHORITIES AND MAJOR NATO COMMANDS TO IDENTIFY THREE OR FOUR IMPORTANT CIVIL OR MILITARY MEASURES WHICH

LATER IMPLEMENTATION OF THE NATO ALERT SYSTEM AND NATO CONTINGENCY PLAND HE SAID THAT SUCH AN EXCHANGE OF INFORMATION AT THE NEXT JWG MEETING WOULD PROVIDE IDEAS FOR OTHER STUDY OBJECTIVES, SUCH AS: TO DETERMINE THE MEANS FOR FACILITATING THE IMPLEMENTATION OF THESE MEASURES; HOW TO REDUCE PERPARATION TIME; AND HOW TO INCREASE THE DETERRENT EFFECT OF TAKING THESE MEASURES. CHAIRMAN TORP CLOSED THE MEETING BY REQUESTING THAT JWG REPS OBTAIN THIS INFORMATION IN TIME FOR A MEETING IN RIQRIUACTION REQUESTED

BY AUGUST 20: SELECTION AND DESCRIPTION OF THREE OR FOUR IMPORTANT MEASURES WHICH THE US MIGHT INITIATE AT AN EARLY PREPARATORY STAGE TO FACILITATE THE LATER IMPLEMENTATION OF THE NATO ALERT SYSTEM OR NATO CONTINGENCY PLANS.BRUCE

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